### [Second Reprint]

## SENATE CONCURRENT RESOLUTION No. 113

# STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED FEBRUARY 28, 2005

Sponsored by:

**Senator BOB SMITH** 

**District 17 (Middlesex and Somerset)** 

**Senator JOHN H. ADLER** 

District 6 (Camden)

Assemblyman JOHN F. MCKEON

**District 27 (Essex)** 

**Assemblyman MICHAEL PANTER** 

**District 12 (Mercer and Monmouth)** 

Assemblywoman BONNIE WATSON COLEMAN

**District 15 (Mercer)** 

Assemblyman JOHN S. WISNIEWSKI

**District 19 (Middlesex)** 

#### **Co-Sponsored by:**

Assemblyman Barnes, Assemblywomen Previte, Weinberg, Assemblymen Gusciora, Hackett, Assemblywoman Stender, Assemblymen Prieto, Manzo and Assemblywoman Greenstein

#### **SYNOPSIS**

Proposes constitutional amendment to authorize use of dedicated corporation business tax revenues for air pollution control; changes existing allocation percentage for 10 years, allows for underground storage tank program costs.

#### **CURRENT VERSION OF TEXT**

As reported by the Senate Budget and Appropriations Committee on May 19, 2005, with amendments.

(Sponsorship Updated As Of: 6/28/2005)

A CONCURRENT RESOLUTION proposing to amend Article VIII, Section II, paragraph 6 of the Constitution of the State of New Jersey.

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5 **BE IT RESOLVED** by the Senate of the State of New Jersey (the General Assembly concurring):

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1. The following proposed amendment to the Constitution is agreed to:

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#### PROPOSED AMENDMENT

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Amend Article VIII, Section II, paragraph 6 to read as follows:

6. There shall be credited annually to a special account in the General Fund an amount equivalent to 4% of the revenue annually derived from the tax imposed pursuant to the "Corporation Business Tax Act (1945)," P.L.1945, c.162 (C.54:10A-1 et seq.), as amended and supplemented, or any other State law of similar effect.

The amount annually credited pursuant to this paragraph shall be dedicated and shall be appropriated from time to time by the Legislature only for the following purposes: paying or financing costs incurred by the State for the remediation of discharges of hazardous substances, which costs may include performing necessary operation and maintenance activities relating to remedial actions and costs incurred for providing alternative sources of public or private water supplies, when a water supply has been, or is suspected of being, contaminated by a hazardous substance discharge; providing funding, including the provision of loans or grants, for the upgrade, replacement, or closure of underground storage tanks that store or were used to store hazardous substances, and for the costs of remediating any discharge therefrom; providing funding, including the provision of loans or grants, for the costs of the remediation of discharges of hazardous substances, which costs may include costs incurred for providing alternative sources of public or private water supplies, when a water supply has been, or is suspected of being, contaminated by a hazardous substance discharge; [and] for paying or financing the cost of water quality point and nonpoint source pollution monitoring, watershed based water resource planning and management, and nonpoint source pollution prevention projects: and for providing grants for the costs of air pollution control equipment to reduce the levels of particulate matter emissions from diesel-powered

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup> Senate SEN committee amendments adopted March 7, 2005.

 $<sup>^{\</sup>rm 2}$  Senate SBA committee amendments adopted May 19, 2005.

1 <u>engines</u>, and for <sup>1</sup>funding for <sup>1</sup> other measures to reduce human 2 <u>exposure to those emissions</u>.

It shall not be competent for the Legislature, under any pretense whatever, to borrow, appropriate, or use the amount credited to the special account pursuant to this paragraph, or any portion thereof, for any purpose or in any manner other than as enumerated in this paragraph. It shall not be competent for the Legislature, under any pretense whatever, to borrow, appropriate, or use the amount credited to the special account pursuant to this paragraph, or any portion thereof, for the payment of the principal or interest on any general obligation bond that was approved by the voters prior to this paragraph becoming part of this Constitution.

- (a) A minimum of one-sixth of the amount annually credited pursuant to this paragraph, or a minimum of an amount equal to \$5,000,000.00 per year, whichever is less, shall be dedicated, and shall be appropriated from time to time by the Legislature, only for paying or financing the cost of water quality point and nonpoint source pollution monitoring, watershed based water resource planning and management, and nonpoint source pollution prevention projects.
- (b) A minimum of one-third of the amount annually credited pursuant to this paragraph shall be dedicated, and shall be appropriated from time to time by the Legislature, only for providing funding, including the provision of loans or grants, for the upgrade, replacement, or closure of underground storage tanks that store or were used to store hazardous substances, and for the costs of remediating any discharge therefrom, and for providing funding, including the provision of loans or grants, for the costs of the remediation of discharges of hazardous substances, which costs may include costs incurred for providing alternative sources of public or private water supplies, when a water supply has been, or is suspected of being, contaminated by a hazardous substance discharge. Of any amount dedicated pursuant to this subparagraph (b) but not expended prior to January 1, 2004, fifty percent of that amount shall be expended on funding for the upgrade, replacement, or closure of underground storage tanks that store or were used to store hazardous substances, and for the costs of remediating any discharge therefrom, and fifty percent shall be expended on funding the costs of the remediation of discharges of hazardous substances, including costs incurred for providing alternative sources of public or private water supplies, when a water supply has been, or is suspected of being, contaminated by a hazardous substance discharge.

Commencing January 1, 2004 and ending December 31, 2005, fifty percent of the moneys dedicated pursuant to this subparagraph (b) shall be appropriated for funding the upgrade, replacement, or closure of underground storage tanks that store or were used to store hazardous substances, and for the costs of remediating any discharge

therefrom, and fifty percent shall be appropriated for funding the costs of the remediation of discharges of hazardous substances, which costs may include costs incurred for providing alternative sources of public or private water supplies, when a water supply has been, or is suspected of being, contaminated by a hazardous substance discharge.

Commencing January 1, 2006 and ending December 31, 2021, forty percent of the moneys dedicated pursuant to this subparagraph (b) shall be appropriated for funding the upgrade, replacement, or closure of underground storage tanks that store or were used to store hazardous substances, and for the costs of remediating any discharge therefrom, and sixty percent shall be appropriated for funding the costs of the remediation of discharges of hazardous substances, which costs may include costs incurred for providing alternative sources of public or private water supplies, when a water supply has been, or is suspected of being, contaminated by a hazardous substance discharge.

Commencing January 1, 2004, up to \$2,000,000.00 per year, which shall be taken from the amount appropriated pursuant to this subparagraph (b) for the costs of the remediation of discharges of hazardous substances, may be expended for the costs of a State underground storage tank inspection program, which costs may include the direct but not indirect program administrative costs incurred by the State for the employment of inspectors and a compliance and enforcement staff, and the purchase of vehicles and equipment necessary for the implementation thereof.

All moneys derived from repayments of any loan issued from the amount dedicated pursuant to this subparagraph (b) shall be dedicated, and shall be appropriated from time to time by the Legislature, only for the purposes authorized pursuant to this subparagraph (b). The dedication of moneys derived from loan repayments shall not expire.

Except for moneys that may be expended for the costs of a State underground storage tank inspection program, <sup>2</sup>and except for amounts that may be appropriated from time to time by the Legislature on or after January 1, 2006, but not to exceed \$1,000,000 annually, to administer programs to provide loans and grants for the upgrade, replacement, or closure of underground storage tanks that store or were used to store hazardous substances, <sup>2</sup> no moneys appropriated pursuant to this subparagraph (b) may be expended on any direct or indirect administrative costs of the State or any of its departments, agencies, or authorities.

<sup>2</sup>Commencing January 1, 2006, funding for administrative costs for programs to provide loans and grants for the upgrade, replacement, or closure of underground storage tanks that store or were used to store hazardous substances may be appropriated from time to time by the Legislature from the amount dedicated pursuant to this subparagraph (b) for those purposes in an amount not to exceed \$1,000,000 in any year.<sup>2</sup>

No moneys appropriated pursuant to this subparagraph (b) may be expended on any upgrade, replacement, or closure of any underground storage tank, or for the remediation of any discharge therefrom, for any underground storage tank owned by the State or any of its departments, agencies, or authorities, or for costs incurred by the State for the remediation of discharges of hazardous substances.

Commencing on January 1, 2022, the moneys dedicated pursuant 7 8 to this subparagraph (b) may be appropriated from time to time by the 9 Legislature: for providing funding, including the provision of loans or 10 grants, for the upgrade, replacement, or closure of underground 11 storage tanks that store or were used to store hazardous substances, 12 and for the costs of remediating any discharge therefrom; for providing 13 funding, including the provision of loans or grants, for the costs of the 14 remediation of discharges of hazardous substances, which costs may 15 include costs incurred for providing alternative sources of public or 16 private water supplies, when a water supply has been, or is suspected 17 of being, contaminated by a hazardous substance discharge; or for the 18 costs of a State underground storage tank inspection program, in an 19 amount up to \$2,000,000.00 per year.

<sup>2</sup>The Legislature may appropriate after January 1, 2006, an amount not to exceed \$10,000,000, of any of the amounts appropriated in any fiscal year ending before July 1, 2005, made for the purpose of the provision of loans or grants, for the upgrade, replacement, or closure of underground storage tanks that store or were used to store hazardous substances, and for the costs of remediating any discharge therefrom, and not expended for that purpose prior to the end of the fiscal year ending on June 30, 2005, for the purpose set forth in subparagraph (d) of this paragraph.<sup>2</sup>

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29 (c) [A] Commencing January 1, 2006 and ending December 31, 30 2015, a minimum of [one-half] <sup>2</sup>[thirty percent] thirty-three percent<sup>2</sup> 31 of the amount annually credited pursuant to this paragraph shall be 32 dedicated, and shall be appropriated from time to time by the 33 Legislature, only for paying or financing costs incurred by the State for 34 the remediation of discharges of hazardous substances, which costs 35 may include performing necessary operation and maintenance activities 36 relating to remedial actions and costs incurred for providing alternative 37 sources of public or private water supplies, when a water supply has been, or is suspected of being, contaminated by a hazardous substance 38 39 discharge. Commencing January 1, 2016, a minimum of one-half of 40 the amount annually credited pursuant to this paragraph shall be dedicated for the purposes of this subparagraph (c). No moneys 41 42 appropriated pursuant to this subparagraph (c) may be expended for 43 any indirect administrative costs of the State, its departments, 44 agencies, or authorities. No more than nine percent of the moneys 45 annually credited pursuant to this paragraph, which shall be taken from 46 the amount dedicated pursuant to this subparagraph (c), may be

- 1 expended for any direct program administrative costs of the State, its
- 2 departments, agencies, or authorities. If the Legislature dedicates for
- 3 the purposes of this subparagraph (c) any moneys above the minimum
- 4 that is required to be dedicated pursuant to this subparagraph (c),
- 5 those moneys may not be expended for any direct or indirect
- 6 administrative costs of the State, its departments, agencies, or
- 7 authorities.
- 8 (d) Commencing January 1, 2006 and ending December 31, 2015,
- 9 <u>a minimum of <sup>2</sup>[twenty percent]</u> seventeen percent <sup>2</sup> of the amount
- annually credited pursuant to this paragraph shall be dedicated, and
- shall be appropriated from time to time by the Legislature, only for
- 12 providing grants for the costs of air pollution control equipment to
- 13 reduce the levels of particulate matter emissions from diesel-powered
- 14 <u>engines</u>, <sup>1</sup>[and] funding for other measures to reduce human exposure
- 15 to those emissions <sup>1</sup>[.], and funding for those program administrative
- 16 costs as provided in this subparagraph. No more than \$1,150,000 per
- 17 year of the amount dedicated pursuant to this subparagraph (d) may
- 18 be expended for program administrative costs of the State, its
- 19 <u>departments, agencies, or authorities for implementing the provisions</u>
- 20 of this subparagraph (d), and for regulating particulate matter
- 21 <u>emissions from diesel-powered engines.</u><sup>1</sup>
- 22 Any amount dedicated <sup>2</sup>and appropriated <sup>2</sup> pursuant to this
- 23 <u>subparagraph (d) but not expended prior to January 1, 2016 shall be</u>
- 24 <u>dedicated and may be appropriated</u> <sup>2</sup>from time to time<sup>2</sup> by the
- 25 <u>Legislature for the purposes authorized in subparagraph (c) of this</u>
- 26 paragraph.
- 27 (cf: Article VIII, Section II, par. 6, effective December 4, 2003)

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- 2. When this proposed amendment to the Constitution is finally agreed to pursuant to Article IX, paragraph 1 of the Constitution, it
- 31 shall be submitted to the people at the next general election occurring
- 32 more than three months after the final agreement and shall be
- published at least once in at least one newspaper of each county
- designated by the President of the Senate, the Speaker of the General
- 35 Assembly and the Attorney General, not less than three months prior
- 36 to the general election.
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- 3. This proposed amendment to the Constitution shall be submitted to the people at that election in the following manner and form:
- There shall be printed on each official ballot to be used at the general election, the following:
- a. In every municipality in which voting machines are not used, a legend which shall immediately precede the question, as follows:
- If you favor the proposition printed below make a cross (X), plus
- 45 (+), or check (**T**) in the square opposite the word "Yes." If you are
- opposed thereto make a cross (X), plus (+) or check (T) in the square

### **SCR113** [2R] B. SMITH, ADLER 7

1	opposite the word "No."
2	b. In every municipals

b. In every municipality the following question:

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4			CONSTITUTIONAL AMENDMENT TO
5			EXPAND USES OF DEDICATED TAX
6			REVENUE TO FUND AIR POLLUTION
7			CONTROL <sup>2</sup> AND ADMINISTRATIVE
8			COSTS OF THE UNDERGROUND
9			STORAGE TANK PROGRAM <sup>2</sup>
10			Shall the amendment to Article VIII, Section
11			II, paragraph 6 of the Constitution of the
12			State of New Jersey, expanding the authorized
13			uses of the constitutionally dedicated
14			Corporation Business Tax revenue <sup>2</sup> [,]: (1) <sup>2</sup>
15			to allow the use of $^{2}[20\%] \frac{17\%}{^{2}}$ of the
16			dedicated funds for 10 years, to pay for
17			providing grants for the costs of air pollution
18			control equipment to reduce particulate
19			matter emissions from diesel-powered
20			engines, <sup>1</sup> [and] <u>funding</u> <sup>1</sup> for other measures
21			to reduce human exposure to those emissions
22			<sup>2</sup> , <sup>2</sup> and for no more than \$1,150,000 in
23	YES	YES	associated State administrative costs <sup>1</sup> <sup>2</sup> , (2)
24			to allow the use of no more than \$1,000,000
25			per year for State administrative expenses for
26			the underground storage tank program, and
27			(3) to allow an appropriation as the
28			Legislature may provide up to \$10,000,000
29			from the preceding unexpended balances
30			dedicated and appropriated for the
31			underground storage tank program to provide
32			grants for cost of air pollution control
33			equipment to reduce particulate matter
34		emissions from diesel-powered engines, and	
35			funding for other measures to reduce human
36		exposure to those emissions <sup>2</sup> , be approved?	
			- Approved:

#### INTERPRETIVE STATEMENT 1 Since 1996, 4% of the annual revenue from 2 the Corporation Business Tax has been 3 constitutionally dedicated to fund 4 environmental programs. Approval of this 5 constitutional amendment would (1) expand 6 the authorized uses of those revenues to 7 provide grants for the costs of air pollution 8 control equipment to reduce particulate 9 emissions from diesel-powered 10 engines<sup>1</sup>, and <sup>1</sup>[grants] funding<sup>1</sup> for other 11 measures to reduce human exposure to those 12 emissions, and (2) change the allocation of 13 funds for the existing authorized uses. The 14 Constitution currently allocates one-half for 15 hazardous discharge cleanup performed by the 16 State, a minimum of one-sixth or a minimum 17 of <sup>2</sup>[\$5 million] <u>\$5,000,000</u> <sup>2</sup> for water 18 quality projects, and a minimum of one-third 19 for funding loans or grants for underground 20 storage tank upgrades, replacements, closures 21 and remediations, loans or grants to remediate 22 hazardous substance discharges, and for an 23 NO underground inspection program. This 24 constitutional amendment would reduce the 25 allocation for hazardous discharge cleanup by 26 the State to ${}^{2}$ [30%] 33% for ten years ${}^{1}$ [and 27 would] $^{1}_{3}$ allocate $^{2}[^{1}20\%^{1}]17\%^{2}$ for that 28 29 period <sup>1</sup>[, 20%] <sup>1</sup> for grants for air pollution 30 control programs 1, and would allow up to 31 \$1,150,000 per year of that <sup>2</sup>[20%] 17%<sup>2</sup> 32 allocation to be used for the State's associated administrative costs<sup>1</sup>. <sup>2</sup>Also, this amendment 33 34 would allow the use of no more than 35 \$1,000,000 per year for State administrative 36 expenses for the underground storage tank 37 program, and would allow an appropriation 38 by the Legislature of up to \$10,000,000 from 39 the preceding unexpended balances dedicated 40 and appropriated for the underground storage 41 tank program to provide grants for cost of air 42 pollution control equipment to reduce 43 particulate matter emissions from diesel-44 powered engines, and funding for other 45 measures to reduce human exposure to those 46 emissions.2

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